

THE MUNICIPALITY OF THE VILLAGE OF LIONS BAY

Туре	Direction Request			
Title	Amendments to Regional Context Statement and OCP			
Author	Peter DeJong	Reviewed By:		
Date	January 14, 2022		Version	
Issued for	January 18, 2022 Council Meeting			

Recommendation:

THAT Council provide direction to staff with respect to proposed amendments to the Regional Context Statement (RCS) incorporated into the Official Community Plan (OCP and any consequential amendments to the Plan.

Attachments:

Draft tracked change amendments and comments for discussion

Key Information:

At the December 14, 2021 regular meeting, Council voted to proceed with a request to Metro Vancouver Regional District for approval of amendments to the Village of Lions Bay OCP. This will require Council consideration of a bylaw to amend the OCP/RCS with a public hearing after first and second reading of the amending bylaw before a request can be forwarded to Metro to approve the amended RCS and direct their staff to bring forward a bylaw to amend the Regional Growth Strategy in respect of Lions Bay's land use designation, from "General Urban" to "Rural".

Desired Result: Council agreement on proposed amendments to the wording of the RCS in order to provide direction to staff to incorporate in an amending bylaw for Council consideration of first and second reading at the next Council meeting.

Options to Pursue Desired Result:

- (1) Discussion of the attached draft amendments with tracked changes and comments to achieve a consensus direction to staff;
- (2) Set a date for a Committee of the Whole to discuss the draft amendments;
- (3) Propose an alternative methodology to refine proposed amendments.

Follow Up Action and Communication: Per Council direction.

6.1 Municipality of Lions Bay Amended Regional Context Statement

Section 866 of the BC Local Government Act requires that every municipality's Official Community Plan (OCP) include a Regional Context Statement (RCS) to demonstrate how the OCP supports the local Regional District's Regional Growth Strategy (RGS). Lions Bay is unique in its Regional District, Metro Vancouver, in that it is located within the defined Urban Containment Boundary but outside the Greater Vancouver Sewerage and Drainage District and Greater Vancouver Water District. Lions Bay completed its current OCP in 2009. The next iteration is planned for 2016. This amended RCS therefore includes work-towards statements that will inform the next OCP update.

At the 2011-2016 federal census, Lions Bay had 1,318_1,334people living in 556_547 private dwellings, a slight decline in population, and increase in age, from the censuses of 2006 and 2001. Lions Bay seeksto reverse this trend, to maintain a thriving "complete community." In mid-2015, the Village had four commercial enterprises (a marina, a boat service centre, a general store & café, and areal estate office), plus numerous home-based businesses. Due to topography and limited supplyof land, there are limitations to growth. Lions Bay does not foresee this changing substantially. Long term (2040) potential population growth will depend upon future public consultation on housing preferences during the next OCP update. is expected to remain much as it is now may be 1600 1800 residents and 700-800 residences. Village

attributes include:

- Magnificent views
- Abundant trees
- Adequate clean water
- A modern highway accessing downtown Vancouver in 30 minutes (and Squamish in 40, Whistler in 70)
- School District 45's Lions Bay Elementary School with capacity for 60 K-3 students (enrollment in 2015 was 32).

 1 Which houses Lions Bay Fire & Rescue's Fire Hall 1 (2 engines, 1 rescue truck and a wildfire trailer), a BC Ambulance station, and Lions Bay Search and Rescue.

Commented [AN1]: These number move around between various publications these are from the 2016 census.

https://www12.statcan.gc.ca/censusrecensement/2016/dp-

pd/prof/details/page.cfm?Lang=E&Geo1=POPC&Code1 = 1217&Geo2=PR&Code2=59&SearchText=Lions%20B ay&SearchType=Begins&SearchPR=01&B1=All&GeoLe vel=PR&GeoCode=1217&TABID=1&type=0

Commented [PD2R1]: Will need to be checked.

Commented [AN3]: Adjust this to what we believe is reasonable or remove.

Commented [NA4]: Staff to provide latest numbers

Municipally-owned assets include:

adopted in July 2011 after unanimous acceptance by the 23 localgovernments in the region.

- Lions Bay Village Hall
- Klatt Public Safety Building¹
- Frank Smith Works Yard
- Lions Bay Field (a joint use soccer size playingfield shared with the school)
- Sand or gravel beaches at Main Lions Bay Beach (up to 50 resident on-street parking spaces, 30about 25 potentially paid non-resident parking spaces, washroom and three separate play structures), Kelvin Grove (xx paid parking and yy15 free xx restricted use parking spaces, washroom, off leash dogs allowed) and Brunswick (limited resident and non-resident parking).
- Three buildable lots, plus six steep lots in the Crystal Fallsneighbourhood currently overlaid by a private road and bridge
- Some potentially developable excess road rights of way
- A single unlit tennis court (limited enoff-street parking, single, recently resurfaced and unlit)
- Centennial Trail, Pride Trail, Isleview Trail and numerous volunteer-maintained built trails inside and outside the Village limits.
- Wade Park
- A <u>recently renovated</u> small secondary WWTP serving <u>about</u> 100 of the Village's 550 homes.
- A fire-training facility on Crown leased land at the "Upper Brunswick" gravel pit.

The Greater Vancouver Regional District's RGS, Metro Vancouver 2040: Shaping Our Future², outlines a regional vision—unanimously endorsed by all member municipalities—of achieving "the highest quality of life embracing cultural vitality, economic prosperity, social justice and compassion, all nurtured in and by a beautiful and healthy natural environment." Metro 2040 lays out five fundamental goals to achieve this vision.Lions Bay's current OCP and future—update—addresses these goals with the following approaches:

Commented [PD5]: Field is owned by SD45 - we simply have an agreement to allow for community use where it doesn't conflict with school use.

Commented [NA6]: What is the correct number?

Commented [PD7R6]: Need to check

Commented [NA8]: Update numbers

Commented [NA9]: Update? Did the three include the two we sold?

² Metro Vancouver's Regional Growth Strategy:

GOAL 1: Create a Compact Urban Area.

Metro Vancouver's growth is concentrated in compact communities with access to a range of housing choices, and close to employment, amenities and services. Compact transit- oriented development patterns help reduce greenhouse gas emissions and pollution, and support both the efficient use of land and an efficient transportation network.

The intent of this goal is to focus urban development within the "Urban Containment Boundary" in "Urban Centres" and "Frequent Transit Development Areas," with access to a range of housing choices close to employment, amenities and services.

The change in Although Lions Bay's is designation from ed-"General Urban" to "Rural" in Metro 2040, aligns with Lions Bay having it has no Urban Centres or Frequent_Transit Development Areas. Lions Bay is surrounded by Electoral Area A, and is separated from its nearest Metro neighbour municipality, West Vancouver, by 12 km of highway. With its small size (2.53 sq.km) Lions Bay's impact on regional growth is low, and it is unlikely to draw significant urban development.

Nevertheless, Lions Bay is open to densify, both to increase the tax base, and T-to produce a more complete community, Lions Bay and has recently formalized secondary suites in line with Policy 4.3(a). The 2016 OCP update will explore if there are suitable parts of Lions Bay for rezoning to multifamily, Crown lands to extend municipal boundaries into, and land grants and swaps to achieve.

The __The __next __future OCP will consider __if development options described in 4.3(b) steps that are _to provide alternative housing for a broader array of the community's existing and future demographic and socio-economic composition ensistent with this goal, considering development applications for converting single family residences to duplexes, Works Yard move to in the Upper Brunswick Pit, Crystal Falls, and Kelvin Grove neighbourhoods are consistent with residents' vision for the future of the Village.

Commented [PD10]: Taken from 4.3

STRATEGY 1.1: Contain urban development within the Urban Containment Boundary

Having declared a climate emergency earlier this year, Lions Bay supports one of the regional plan's most fundamental elements, namely ensuring that growth is accommodated concentrated within the Urban Containment Boundary.

While Lions Bay will AnyWhile Lions Bay will review the adequacy of attempt to densify its housingstock within the existing urban—Village boundary there there is very very limited by the lack of undeveloped land within the boundary for new development (RCS Map 1: LionsBay Regional Land use Designations and Goods Movement Network).

Therefore, Lions Bay may elect to expand its municipal boundaries through the provincially administered boundary adjustment process and possible *Metro 2040* Urban Containment Boundary amendment application.

Municipal Population, Dwelling and Employment Projections

Year Population **Dwelling** Employment 2011 1,318 556 310^{3} 1425 2021 600 350 2031 1650 675 460 2041 1700 750 STRATEGY 1.2: Focus growth in Urban Most RGS policies are not applicable in Lions Bay, Centres and Frequent Transit Development which has no Urban Centres and no Frequent Areas Transit Development Areas. However, the existing OCP does encourage secondary suites and exploration with the community of modest increases in residential density (policy 4.3 a, b). STRATEGY 1.3 Protect Rural areas from Not applicable in Lions Bay: no Rural areas. By urban development designating itself as Rural, Lions Bay will be in a strong position to maintainensure any future development is at a level that is both manageable and prevents urban sprawl.consistent with its own vision of its unique rural character.

Commented [NA11]: Taken from the response to Metro 2050

Commented [NA12]: We have been told this is not possible even if residents were to agree and suggest we delete it.

In 2015 Metro responded to this statement as follows; "The RCS notes that Lions Bay plans to explore expanding its municipal boundary to provide more municipal influence over surrounding lands to meet environmental protection objectives. The lands outside the municipal boundary are designated as Conservation and Recreation in *Metro 2040*, and classified in the Metro Vancouver Sensitive Ecosystem Inventory as Mature Forest, Old Forest and Riparian. Further protection for drinking water and controlling resource use may be better served through a long-term lease with the Province, as municipal boundary expansion into sensitive ecosystems could inadvertently signal development intent."

Commented [PD13R12]: Agree it should be removed as not on the table.

Commented [NA14]: I suggest we delete this table, don't see the need for it and it perpetuates this myth that we have a plan for significant growth. Alternatively add 2016 census numbers, leave the forecast as flatlined.

GOAL 2: Support a Sustainable Economy.

The land base and transportation systems required to nurture a healthy business sector are protected and supported. This includes supporting regional employment and economic growth. Industrial and agricultural land is protected and commerce flourishes in Urban Centres throughout the region

STRATEGY 2.1 Promote land development patterns that support a diverse regional economy and employment close to where people live

STRATEGY 2.2 Protect the supply of industrial land

robust network of home-based businesses that provide employment, services, products and activities for residents close to home. Further, as a result of the pandemic, more residents now work from home. Council will continue to support this trend in the

enhancing the quality of life for residents, especially working parents, and to encourage the influx of young families, a positive result of the pandemic. The Village has become a destination as well as a stopping point for travellers along the Sea to Sky Highway, whether to visit the local café or our beaches or to hike local trails. In this way, we contribute to the vital tourism industry in the region which we will continue to support.

STRATEGY 2.3 Protect the supply of agricultural land and promote agricultural viability with an emphasis on food production

interests of reducing commuter traffic in the region,

The agricultural land in the region is of vital importance to all of us. As such, we strongly support the efforts of Metro to preserve land designated for agriculture.

infrastructure constrain its ability to contribute to the larger regional economy. Lions Bay has no industrial or agricultural lands. However, many people in Lions Bay work from home (185-160 according to the 2011-2016 census3) and there is a policy in the current OCP (4.3d) that encourages home-based businesses.

Lions Bay's location, small population and limited

Nonetheless, recognizing that residential is the lowest property tax rate classification, the 2016 next OCP update will seek to encourage opportunities for business and commercial development in suitable spaces.

This is an area in which we cannot influence the region

in a significant manner, however, Lions Bay enjoys a

Seems odd that it went down I suspect 2021 will show a different story.

Commented [NA16]: Update to 2016 numbers of 160.

Commented [NA17]: Suggest changing this section to the words used in our response to Metro 2050

Commented [PD18R17]: Looks fine.

Commented [NA19]: From our 2050 response

Commented [PD20R19]: Looks fine.

³ 2011 National Household Survey shows that 175 Lions Bay residents worked from home and 85 had no fixed place of work.

GOAL 3: Protect the Environment and Respond to Climate Change Impacts.

Metro Vancouver's vital ecosystems continue to provide the essentials of life – clean air, water and food. A connected network of habitats is maintained for a wide variety of wildlife and plant species. Protected natural areas provide residents and visitors with diverse recreational opportunities. Strategies also help Metro Vancouver and member municipalities meet their greenhouse gas emission targets, and prepare for, and mitigate risks from, climate change and natural hazards.

STRATEGY 3.1 Protect Conservation and Recreation lands

STRATEGY 3.2 Protect and enhance natural features and their connectivity

STRATEGY 3.3 Encourage land use and transportation infrastructure that reduce energy consumption and greenhouse gas emissions, and improve air quality

Regional strategies to achieve this goal focus on protecting Conservation and Recreation lands, which includes enhancing natural features and their connectivity. The intent is also to encourage land use and transportation patterns that reduce energy consumption and greenhouse gas emissions and enable municipalities to mitigate and adapt to climate change and withstand risk of natural hazards

As identified on RCS Map 1, there are no regionally-designated Conservation and Recreation areas within Lions Bay, but Lions Bay is surrounded by regionally-designated 'Conservation and Recreation' lands and supports the principles behind the designation, including a buffer for urban growth as stated in OCP Policy 4.2. Lions Bay plans to explore expanding its municipal boundary to provide more municipal influence over its 'green belt' in meeting environmental protection objectives, not for urban development.

Policies 4.2 (a) and (b) of the current OCP encourage conservation and stewardship of the watershed areas both inside and outside the village boundaries. Lions Bay's three watersheds with provincial water licenses on Magnesia, Alberta and Harvey Creeks are designated Conservation and Recreation in *Metro 2040*. Harvey and Magnesia creeks have wide riparian areas designated as Conservation/Watershed Protection on the 2008 OCP Land Use Map. None of these streams are salmon-bearing, and all three were channelized in the 1980s with large debris catchment basins built on Harvey and Magnesia. The 'Watershed' zone in the Zoning Bylaw is now obsolete since the water intakes have moved higher upstream. The 2016 next_OCP update will further address how the streams will be protected to prevent erosion and provide a channel for potential debris flows.

Since Lions Bay is not supplied with natural gas, home heating is a combination of propane or oil furnace, electric baseboard and wood. While bBoth propanewood and oil produce GHGs, and it is accepted propane is a better choice of the two so so Learn to Burn, woodstove upgrade and oil furnace replacement campaigns will be undertaken as resources allow with a focus on electrical heat pumps as the preferred option. For many, use of wood burning appliances remains the most viable option, but can create air quality issues, so Learn to Burn and woodstove upgrade programs will continue to be promoted.

Vith the advent of the BC Hydro Net Metering

Commented [AN21]: See earlier comment. Not sure why we would do anything if it is already protexcted. Metro's suggestion we take a lease seems like a waste of time and money.

Commented [PD22R21]: Agree this should be removed. If we were to look at expansion, I would suggest it would be only to take in 1 or more of the 3 defined communities in neighbouring Electoral Area A for fire protection and our parks and rec services.

6.0	Regional Conte	program, mini and micro hydro projects become		
		more feasible, and Lions Bay will investigate opportunities for generating energy using its water		Commented [NA23]: Delete this, we were offered a grant for micro-hydro and turned it down. This no longer seems feasible, opinion of Climate Action Con
		intake piping and nine large pressure- reducing valves. Policy 4.7 <u>i-7</u> L of the current OCP commits the municipality to explore opportunities for green micro-	Ì	Commented [PD24R23]: Agree
		valves. Policy 4.7i-7L of the current OCP commits the municipality to explore opportunities for green microenergy.		

municipality to explore opportunities for small scale renewable power generation.

Policy 4.7i states a continued focus on reduction, re-use and recycling of solid waste resources, aimed at addressing GHGs from solid waste, focusing on increasing waste diversion through recycling and organics pickup, now a mandatory part of Metro Vancouver solid waste bylaw. Lions Bay takes pride in the fact that in 2019 it was the lowest per capita producer of garbage in Metro.

Through protection policies and implementation tools to be implemented in a the new "Trees, Views and Landscapes Bylaw," Lions Bay will address the management of its significant tree resources.

Climate change impacts are hard to quantify, but Lions Bay is aware of the risks of sea-level rise, more intense flooding, erosion, subsidence, mudslides, and fire.

The 2016—next OCP update will work towards policies that address the management of riparian and inter-tidal areas, ravines, steep slopes, and other hazard areas, and intertidal areas, through the application of Development Permit Areas.

The OCP addresses GHG reduction targets, policies and actions in section 9 and the 2016 next OCP update will also consider additional non vehicular GHG reduction targets and actions. These will include both vehicular and non-vehicular sources.

Commented [AN26]: Delete as not relevant to GHG emissions or conservation in general.

Commented [PD27R26]: Disagree. The section requires us to respond to climate change impacts and there are many in terms of the hazards we face as noted in the paragraph right above this one.

STRATEGY 3.4 Encourage land use and transportation infrastructure that improve the ability to withstand climate change impacts and natural hazard risks

Policies 4.2a and b of the current OCP encourage conservation and stewardship of the watershed areas both inside and outside the village boundaries.

Policy 4.2d states the municipality should create a plan for Wildfire Interface protection.

Through policy changes in the OCP update, Lions Bay will encourage modest intensification of its existing residential areas and avoid development of areas associated with landslide and wildfire risk. Update(s) will also address flood control and oceanside setback requirements to address risks of sea-level rise.

As stated in policy 4.2-n, Lions Bay will continue to protect the riparian area of its creeks and the creeks themselves as channels for potential debris flows. As funding permits, Lions Bay will continue to consider improvements to road drainage to address potential increases in storm-water runoff resulting from higher rainfall intensities associated with climate change.

GOAL 4: Develop Complete Communities.

Metro Vancouver is a region of communities with a diverse range of housing choices suitable for residents at any stage of their lives. The distribution of employment and access to services and amenities builds complete communities throughout the region. Complete communities are designed to support walking, cycling and transit, and to foster healthy lifestyles.

STRATEGY 4.1 Provide diverse and affordable housing choices

STRATEGY 4.2 Develop healthy and complete communities with access to a range of services and amenities

Metro 2040 identifies a need for complete communities, with a balance of jobs, housing opportunities, and services.

Lions Bay is largely residential, and most residents access employment and services outside the Village. Currently, the housing stock is largely single-detached and 86% is owner occupied with the remaining 14% rented. Only 256 of 550–520 units are condominiumstrata titled multi-family. 23% of tenant households spend 30% or more of household total income on shelter⁴:

Policies 4.3a and 4.3b of the current OCP speak to providing for secondary suites and exploring limited opportunities for development to increase housing options. A draft land use strategy that exploreds a variety of additional housing forms was not well received by residents, a rethink of this strategy and will be considered as part of the 2016-next OCP update.

Lions Bay's 2016 next_OCP update may further explore_designate_new development areas_as_described in Policy 4.3b, consider redevelopment of the Public Works yard, and possible long term use of the Upper Brunswick, Crystal Falls and Brunswick Hill (the "gravel pit") for a range_of municipal servicesand residential alternatives. The 2016 next_OCP will-may further consider, policy 4.3a providing for secondary suites_and_7 rezoning single family to duplex_land limited development opportunities that will enhance housing options.

Policy 4.4(e) of the OCP provides for strengthening the community through a number of policies and actions including enhancing school viability.. and the provision of other social, recreational, and cultural activities. for an increasedpopulation. Lions Bay's vision is of residents living out their whole lives here, with in Village shuttle assisting people to get around the steep terrain, aged and assisted living facilities, entry pricedhousing, and enhanced hiking trails.

The 2016 next OCP update will set out a vision for Lions_Bay_by exploring options that seeks to:

- Define and foster community values
- Grow <u>the</u> tax base, and accommodate a wider cross- section of <u>the</u> population. Possible avenues include <u>amalgamation</u>, encouraging selective development and densification.

Commented [AN28]: Latest numbers? The confusion between dwellings, which it would seem includes suites, and housing units, which don't, creates confusion.

The housing report and other sources have different info. For me the most accurate numbers are what we tax, so Pam get the final say.

The rest of it is irrelevant.

Commented [PD29]: Can't delete until the conversation has been had

6.0 Regional Context Statement • Promote active lifestyles	

⁴ 2011 National Household Survey

Become financially sustainable.

Clarify land use and rezoning policy for new housing options

GOAL 5: Support Sustainable Transportation Choices.

Metro Vancouver's compact, transitoriented urban form supports a range of sustainable transportation choices. This pattern of development expands the opportunities for transit, multiple- occupancy vehicles, cycling and walking, encourages active lifestyles, and reduces energy use, greenhouse gas emissions, household expenditure on transportation, and improves air quality. The region's road, transit, rail and waterway networks play a vital role in serving and shaping regional development, providing linkages among the region's communities and providing vital goods movement networks.

Metro 2040 promotes land use and transportation planning that enables alternative choices to the private automobile, such as transit, cycling and walking, while ensuring the efficient movement of people and goods throughout the region. Due to Lions Bay's location, most residents depend on private vehicles, but the municipality has worked and will continue to work with TransLink to enhance transit service to the Village and improve transit infrastructure and alternative mobility options. Themunicipality will also look at an invillage on demand shuttle service to enhance mobility. A ride share parking program is in place, and Lions Bay will look to add paid parking lots.

Section 4.6 of the current OCP includes policies that recognize the role, jurisdiction and access to the Sea to Sky Highway 99 (4.6a), encourage multimodal transportation solutions in the corridor (4.6b), greater transportation choice including car pooling, park & ride, shuttle buses (4.6c) and further development of linked pathways (4.6e) and hiking trails (4.6f).

The 2016 next_OCP update will consider policies related to goods movement.

The 2016 next OCP update will consider policies related to electric vehicle charging stations and actions to reinforce our an anti-idling policy or bylaw.

CN's rail line that runs through the Village provides an important corridor for goods movement and may provide a future opportunity for a passenger rail service with a station at Lions Bay.

STRATEGY 5.1 Coordinate land use and transportation to encourage transit, multiple-occupancy vehicles, cycling and walking

STRATEGY 5.2 Coordinate land use and transportation to support the safe and efficient movement of vehicles for passengers, goods and services

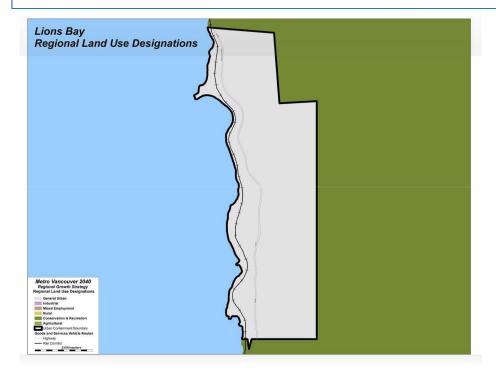
Policy 4.6e and f, The 2016 OCP update will work commits to toward enhancing the in- Village trail network.

The 2016 OCP Policy 4.6a-d update will work provide actions for maximizing mobility choices. Build on successful discussions toward enhancing bus service provided by TransLink.

Commented [PD30]: Don't think there's any ride share program in LB

Commented [NA31]: We already have one, since 2010

Map 1: Lions Bay Regional Land Use Designations and Goods Movement Network



Commented [AN32]: Change colour on map

Commented [PD33R32]: ...to reflect "rural" designation

7.0	Monitoring and Amendment	



9.0 Greenhouse Gas Emission Reduction Strategy: Targets, Policies, and Actions

9.0 Greenhouse Gas Emission Reduction Strategy: Targets, Policies, and Actions